



Cabinet Tuesday, 17 June 2014

ADDENDA

3. Minutes

Members are asked to note the following correction to the Minutes – Minute 46/14 -- bottom of page 8 “... neither of them had been ~~unable~~ **able** to attend.....”

4. Questions from County Councillors (Pages 1 - 2)

Attached.

5. Petitions and Public Address (Pages 3 - 4)

Attached.

7. Oxfordshire Growth Board (Pages 5 - 14)

Members are asked to note that Cabinet Member with responsibility for the Oxfordshire Growth Board is the Leader of the Council and not the Deputy Leader as stated in the Forward Plan.

A set of revised Annexes are attached. Members are asked to note that the Terms of Reference (ToR) have been subject to on-going discussion with the District Councils at a senior officer and political level and the amended ToR is the culmination of those discussions (attached). The key changes are the amended wording at clause 3.5 and the inclusion of Vale of White Horse in the schedule of lead authorities at table 8.2.”

9. Appointments 2014/15

Members are asked to note the following changes to Section 5 of the report (changes shown in bold italics):

Informal Member/Officer Working Groups

Working Group	FOM	Places	Basis of Appointment	Con Ind Alliance	Lab	Lib Dem	Grn
Corporate Parenting Panel	4 per annum	11	On the nomination of the political groups according to political balance, to include the Cabinet for Children Education & Families and the three members serving on the Fostering & Adoption Panels Director for Children, Education & Families and Director for Social & Community Services or nominees	5 Billington Chapman Lilly Tilley Waine	3 G Sanders V Smith Lygo	3 Godden Howson Fooks	0

10. Forward Plan and Future Business

Attached.

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ITEM 4 – QUESTIONS FROM COUNTY COUNCILLORS

Question received from the following Member:

From Councillor Howson to Councillor Tilley

2. How many Oxfordshire schools imposed fines for absence by pupils during the autumn term of the current academic year; and what was the percentage of these fines paid?

Answer

During the Autumn term (terms 1&2) there were 441 Penalty Notice Warning letters issued by the Attendance and Engagement Team on behalf of Oxfordshire Schools. Of this number 26 resulted in Penalty Notices being issued. Some Oxfordshire Schools may have issued Penalty Notice Warnings without informing the Attendance and Engagement Team.

There were 6 prosecutions taken between 1st September 2013 and 28th February 2014 for failing to pay a Penalty Notice.

From Councillor Tanner to Councillor Nimmo Smith

3. In preparing for the 6 months of road works at the Hinksey Hill and Kennington roundabouts what consideration was given in the final scheme to improving the situation for bus passengers, Park & Ride users and cyclists? Why are there no bus lanes, no better access to Redbridge Park and Ride and no safer routes for cyclists in the scheme? How much extra traffic will be drawn along Abingdon Road in my division as a result of the increase in traffic on the ring road?

Answer

The scheme when completed will deliver substantial improvement in congestion which will benefit all vehicles, including buses, as the Abingdon Road/A423 is a key bus corridor route. This will make getting into and out of the Park & Ride site easier for cars and buses. As part of the Kennington Roundabout improvements, a new subway is being provided under the 'hamburger' lane to ensure the existing, good quality cycle routes between Kennington and Abingdon Road/A423 are maintained. The scheme has previously undergone a full consultation exercise back in 2012, and the results carefully considered to finalise the design.

An additional scheme is being developed as part of the City Deal initiative, which is aiming to provide a bus lane coming off the A34 northbound offslip at Hinksey Roundabout, with the specific aim of improving bus journey times/reliability at peak times along the Oxford/Abingdon corridor.

Traffic modelling undertaken for the scheme indicates that residents on the Abingdon Road using the Kennington Roundabout will experience improvements in journey times at peak hours.

From Councillor Phillips to Councillor Nimmo Smith

4. In the minutes of the 13th May Cabinet meeting in response to a question I raised about the possibility of a pedestrian crossing on the A40 at the bottom of Collinwood Road the Leader advised that he would investigate the possibility of directing section 106 funding to this project. Can I be advised of the results of these investigations?

Answer

The general principle is that S106 monies are intended to ameliorate the effects of individual developments on existing infrastructure, in this case the highway

With no significant developments in the vicinity of Collinwood Road then there is no specific S106 money which could be used for this project

We are able to pool S106 monies in Oxford so that larger strategic projects (such as Thornhill Park & Ride extension and the improvements at Frideswide Square) can progress, but we must still show that there is a relationship between the traffic arising from the development and the project concerned. I'm advised that officers do not consider that such a linkage could be made in the case of a pedestrian facility for Risinghurst.

From Councillor Phillips to Councillor Nimmo Smith

5. In the minutes of the 13th May Cabinet meeting in response to a question I raised about the timetable for the rebuilding of the London Road in Headington the Leader advised that further details would be sent to me about widening the scope of the original scheme as a result of receiving additional DfT funding. When will this information be sent to me?

Answer

The A420 London Rd Improvement and Maintenance scheme continues to be developed. With the additional £0.491 DfT maintenance funding, we are now able to deliver a more comprehensive scheme and therefore an appropriate longer service life/durable carriageway reconstruction treatment is being finalised.

The road works are programmed to commence late summer 14 and be completed by late Spring 15 with a break of road works during the Christmas Embargo period.

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ITEM 5 – PETITIONS AND PUBLIC ADDRESS

Public Address

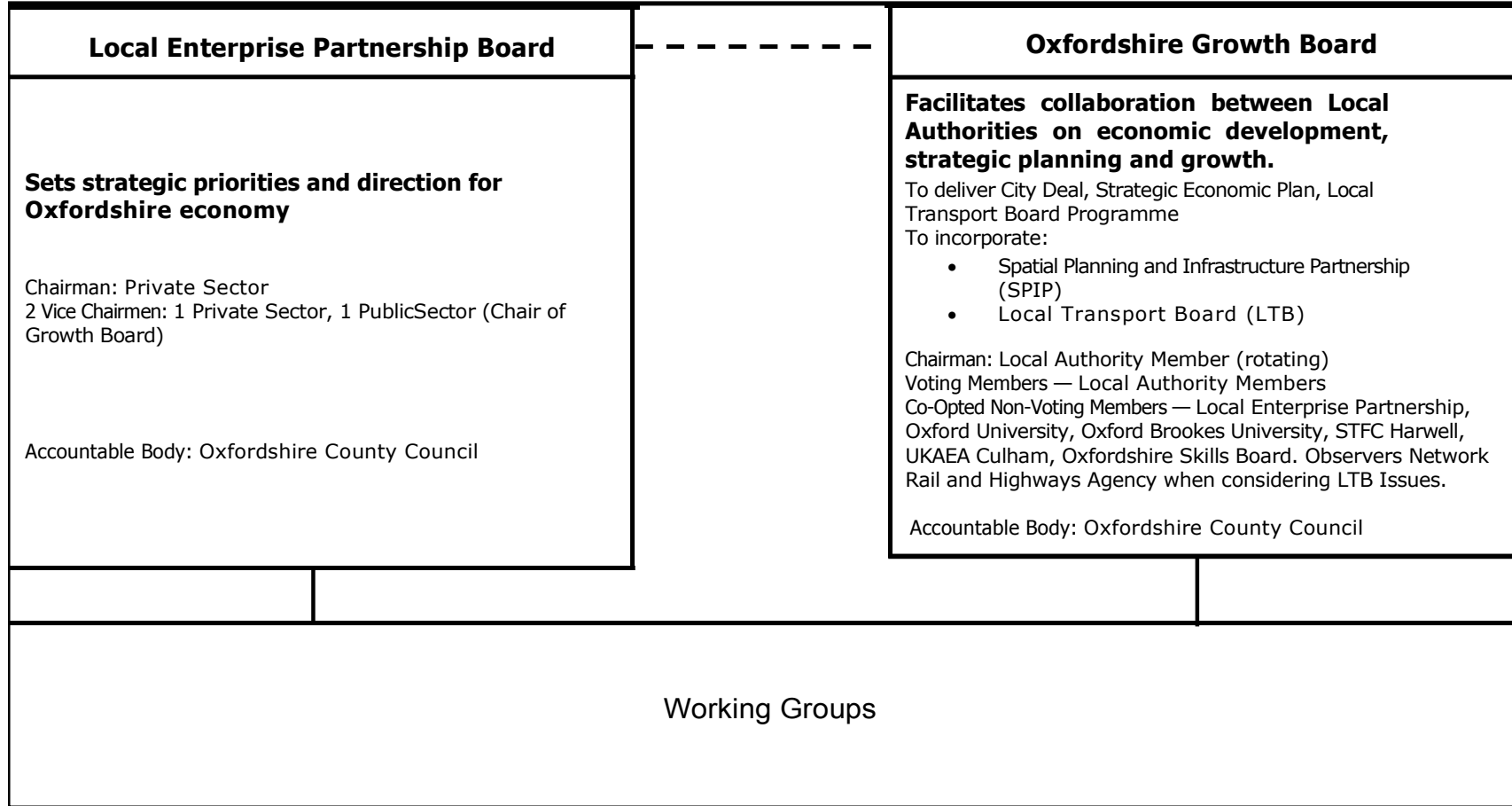
The Leader of the Council has agreed the following requests to address the meeting:-

Item	Speaker
Item 5 – Petitions and Public Address	Megan Knott, Didcot girls School, a Petition requesting the Cabinet to change the speed limits from 30mph to 20mph and making roads safer around schools in Oxfordshire. (3 mins)
Item 6 – Provisional 2013/14 Revenue and Capital Outturn	Councillor Nick Hards, Shadow Cabinet Member for Finance (5 mins) and Councillor John Tanner as Local Member (5 mins).
Item 7 – Oxfordshire Growth Board	Councillor Liz Brighthouse, Leader of the Opposition (5 mins), Councillor John Sanders, Shadow Member for Environment (5 mins) and Councillor Nick Hards as Local Member (5 mins).
Item 11 – Reconsideration of a Decision referred back from the Performance Scrutiny Committee following Call-in	Councillor Liz Brighthouse, Chairman of Performance Scrutiny (5 mins). Councillor Michael Waine, local Member (5 mins). Councillor Mrs Fulljames, Local Member (5 mins). Councillor Stratford, local Member (5 mins)

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Oxfordshire Governance Structure

Annex A



Oxfordshire Growth Board Joint Statutory Committee

Draft Terms of Reference

1.0 Governance

- 1.1 The Oxfordshire Growth Board (the joint committee) includes the local authorities within the LEP area, namely, Oxfordshire LEP comprising, Cherwell District Council, Oxford City Council, South Oxfordshire District Council, Vale of White Horse District Council, West Oxfordshire District Council and Oxfordshire County Council. It will also include co-opted non-voting named members from those organisations listed at 4.4 below. In addition, the HCA has the right to attend the Growth Board as a non-voting investment partners, and, when considering matters that sit under the purview of the Local Transport Board then Network Rail and the Highways Agency will have the right to attend the Growth Board as non-voting investment partners.
- 1.2 The Oxfordshire Economic Growth Board is a Joint Committee under s101 (5), 102 Local Government Act 1972 and s9EB Local Government Act 2000 and pursuant to the Local Authorities (Arrangement for the Discharge of Functions) (England) Regulations 2012.
- 1.3 The Committee will be hosted under local government arrangements and this will be rotated in accordance with the arrangements for the Chairman (see Section 8.1).

2.0 Accountable Body

- 2.1 The Accountable Body for the Growth Board is Oxfordshire County Council which will provide Section 151 and Monitoring Officer roles to the Committee.
- 2.2 The County Council's Chief Finance Officer (Section 151 Officer) in conjunction with the LEP Chief Executive will provide the Growth Board with a quarterly financial and programme performance report. This report will provide the Board with an overview of the funds spent, funds committed against funds allocated, milestones and outcomes achieved and where necessary, ensure that action plans are put in place to address any concerns.
- 2.3 For those programmes and funding streams where another local authority is the Accountable Body, e.g. the Enterprise Zone, the relevant Section 151 Officer will provide the financial and programme performance information to the County Council's Chief Finance Officer to enable a complete picture to be presented to the Growth Board.
- 2.4 The Local Transport Board Assurance Framework will be the basis on which the appraisal, assessment and prioritisation for proposed Local Growth Fund projects and future growth programmes will be undertaken, which may be revised by the Growth Board as wished, subject to approval by the DfT.

3.0 Purpose of the Oxfordshire Growth Board

- 3.1 To facilitate and enable collaboration between local authorities on economic development, strategic planning and growth.
- 3.2 To deliver cross-boundary programmes of work including City Deal, Strategic Economic Plan and Local Transport Board programmes, within government timescales, including agreeing the detailed contents of specific priorities, plans, projects and programmes.
- 3.3 To approve and monitor the implementation of a detailed work programme as laid out in the City Deal, Strategic Economic Plan and Local Transport Board programmes together with any future Growth Deals or other programmes as agreed.
- 3.4 To bid for the allocation of resources to support the above purposes.
- 3.5 For the avoidance of doubt these terms of reference are not to be read as incorporating any non-Executive functions and each constituent Authority shall retain the capability to exercise all executive functions generally and specifically in relation to economic development, strategic spatial planning and strategic transport planning. Further, these terms of reference are not to be read as entitling the Board to bind, either financially or contractually, any constituent Authority.”

4.0 Membership

- 4.1 As the Joint Committee is discharging executive functions then the appointed person must be from the Executive. There should be one member from each constituent authority.
- 4.2 Each constituent authority shall appoint a substitute (also being an executive member). The substitute member shall have the same rights of speaking and voting at the meetings as the member for whom the substitution is made.
- 4.3 Subject to the legal right of the Joint Committee to appoint a Chairman and Vice Chairman of its choice each year the proposed protocol is that there will be a rotating Chairman and Vice Chairman as set out in table 8.2 below.
- 4.4 Other non-voting members as required for good linkages with the Local Enterprise Partnership shall be a single named-position representative from the bodies as detailed below:
 - Oxford University.
 - Oxford Brookes University.
 - Oxfordshire Local Enterprise Partnership.
 - STFC Harwell
 - UKAEA Culham
 - Oxfordshire Skills Board

4.5 When considering matters that sit under the purview of the Local Transport Board then a single representative of Network Rail and the Highways Agency will have the right to attend the Growth Board as non-voting investment partners.

5.0 **Voting**

5.1 One member one vote for each constituent authority member although members intend to agree matters on a unanimous basis where possible.

5.2 Normal rules as to declarations of interest to be applied to local authority members in accordance with the respective Council's Code of Conduct.

6.0 **Quorum & Safeguard**

6.1 The quorum for a meeting shall be four voting members.

6.2 Where the effect of a particular proposition, if adopted by the Committee, would be to give rise to contractual or financial implications for any constituent authority, then a protocol will be established where the expectation would be that the vote of the member appointed by that constituent authority, in favour of the proposition, would be required. In respect of other matters, all other voting will be on a normal majority basis.

6.3 When considering matters that sit under the purview of the Local Transport Board, this protocol will apply to the vote of the member appointed by the County Council.

7.0 **Functions**

7.1 The opportunity provided by establishing the Growth Board and aligning the strategic meetings including SPIP and the LTB is to streamline the governance arrangements and incorporate the combined terms of reference under a single governing body:

From the Spatial Planning & Infrastructure Partnership

- To provide a forum for partnership working and collaboration on spatial planning, economic development, housing, transport, and general infrastructure issues arising at regional and sub-regional level;
- To lead and co-ordinate liaison with the Local Enterprise Partnership on Oxfordshire wide issues and support the LEP in the identification of priorities and development of investment strategies and economic plans for Oxfordshire;

- To lead and co-ordinate liaison with the Homes and Communities Agency (HCA) to develop plans to enhance Oxfordshire share of HCA development programmes and contribute to any related interaction with Government agencies;
- To lead on production of joint work on cross border issues to ensure partners meet the requirements of the Duty to Cooperate and wider national policy;
- To lead and coordinate the Homes and Communities Agency (HCA) process on regeneration and housing issues leading to the production of the Local Investment Plan (LIP) and contribute to any related interaction with Government agencies;
- To seek agreement on local priorities and targets and advise partners on matters of collective interest in the fields of activity listed above;
- To seek agreement on alignment between national and regional and local funding streams in the fields of activity listed above and prioritise competitive funding bids;
- To assess whether spatial planning, infrastructure and public services are integrated and make recommendations to encourage this.

From the Local Transport Board

- To have the role of prioritising transport schemes to be funded from devolved funding sources, not already within the remit of the Local Transport Authority, to ensure that decisions are made in one place and supported by all relevant partners and stakeholders;
- To have the ability to comment on wider consultations, such as the Local Transport Plan, and funding investment decisions from national agencies, e.g. Network Rail, Highways Agency, where these have a strategic impact on the local transport network;

From the City Deal Programme

- To oversee the delivery of all of the local government aspects of City Deal and to have oversight of the LEP Work Programme;
- Prioritisation of the investment in the Escalator Hubs, the allocation of funding from City Deal and the accountable body for each project;
- Establishing the City Deal infrastructure programme and agreement of the contribution level from either retained business rates or the proposed funding streams;

- Responsible for prioritising the delivery of schemes to be funded through the City Deal infrastructure fund, for transport, housing or economic development schemes;
- Agreement to the work programme for the City Deal and in support of the LEP Growth Strategy.

8.0 Meetings

- 8.1 The Chairman and Vice-Chairman of the Growth Board will be elected at the first meeting but are expected to follow the arrangements as set out in paragraph 8.2.
- 8.2 The lead authority for convening meetings will be that of the elected Chairman and it will provide Secretary/Clerk support to the Board. Meetings shall be held on a bi-monthly basis, meetings may be called as and when required to ensure that critical timescales are met.

Year	Chairman	Vice chairman
2014/15	West Oxfordshire District Council	Cherwell District Council
2015/16	Cherwell District Council	Oxfordshire County Council
2016/17	Oxfordshire County Council	Oxford City Council
2017/18	Oxford City Council	South Oxfordshire District Council
2018/19	South Oxfordshire District Council	Vale of White Horse District Council
2019/20	Vale of White Horse DC	West Oxfordshire DC

9.0 Secretariat and Support

- 9.1 The secretariat and support will be provided by the existing SPIP Executive Officer Group. Other investment partners will be involved as appropriate, e.g. Homes and Communities Agency, Environment Agency, Highways Agency, Network Rail; to advise on the investment and work programme.
- 9.2 The Group will be chaired by the lead authority (as in previous SPIP arrangements). In the first instance this will be West Oxfordshire.

10.0 Scrutiny Arrangements

- 10.1 Decisions made by the Committee shall be subject to the scrutiny arrangements of each constituent authority.

Protocol

This protocol has been incorporated into the Terms of Reference for Oxfordshire Growth Board, a statutory Joint Committee.

The Parties to this Protocol are those referred to in the Terms of Reference.

The Parties wish to record the basis on which they propose to undertake their decision making function as a Joint Committee.

General principles

The Parties agree to support the purposes of the Joint Committee by ensuring that in their decision making, they:

- Collaborate and cooperate with each other
- Are open and accountable to each other
- Adhere to all relevant statutory requirements
- Deploy appropriate resources
- Act in good faith

Voting arrangements

1. Only Joint Committee Members (or their substitutes) shall be designated as Voting Members and shall be entitled to one vote on items of business considered by the Joint Committee.
2. Every question shall be determined by the voices of those Voting Members present, provided that if there is a Voting Member who indicates dissent to this procedure than a vote by show of hands shall take place. A simple majority shall be required.
3. In the event there being an equal number of votes for and against a particular proposition, the Chairman shall have a casting vote.
4. Where the effect of the particular proposition, if adopted by the Joint Committee, would be to give rise to contractual or financial implications for any part of one of the Parties, then in addition to the normal requirement for a simple majority of votes, the Parties will seek to ensure that the vote of the Member of the effected Party, in favour of the proposition, will be obtained.

Status

This protocol is not intended to be legally binding, and no legal obligations or rights shall arise between the Parties from this protocol.

Growth Deal Programme

Annex D

	Total Cost	Total Ask	13/14	14/15	15/16	16/17	17/18	18/19	19-20	20-21
Local Transport Board (Confirmed)										
Bicester: London Road Level Crossing	27.40	2.30								
Oxford: Northern Gateway A40 Cutteslowe Roundabout	4.30	3.80								
Science Vale: Wantage Eastern Link Road	14.00	4.50								
	45.70	10.60								
City Deal (confirmed)										
Science Transit - Hinskey Interchange	23.5	8.7								
Northern Gateway	17.8	7.3								
Access to the EZ	28.8	6.1								
Harwell Innovation Hub	14.1	7								
Culham Advanced Manufacturing Hub	21.2	7.8								
Bio Escalator	22	11								
Begbroke Innovation Accelerator	11.2	4.2								
Oxfordshire Innovation Support Programme	7	2								
Oxfordshire Experience for work	24	1.5								
Oxford Accelerated Housing programme										
	146.1	55.6								
SEP schemes (TBC June 2014) LGF										
Centre for Applied Superconductivity	6.5	4.49								
Advanced propulsion centre	10	4.99								
Northern Gateway Innovation Area	286.7	12.02								
Innovation e-infrastructure	52	20.99								
Centre for 5G telecommunications and its applications	11	2								
Oxfordshire Business Support Hub for Business, Innovation & Export	14.8	7.2								

National Science Centre	25	12.5								
Clinical Bio Manufacturing Centre	6	3								
Oxfordshire Centre for Technology and Innovation	7.84	4.5								
Advanced Engineering and Technology Skills Centre (ASC)	5.9	4								
Active Care Suite	0.9	0.72								
Animal Husbandry	1.5	1								
Harwell Oxford Education and training Hub	12	10								
Oxfordshire Flood Risk Management Scheme	125	62.5								
Didcot Station Building Enhancements	25	2								
Westgate Knowledge & Skills Exchange Centre	400	5								
Didcot Town Centre Knowledge & Skills Exchange Centre	120	4								
Upstream flood Storage at Northway	1.9	0.6								
County Houses Project	0.56	0.56								
Headington Phase 1 & Eastern Arc Transport Improvements	12.5	8.2								
A34 improvements Phase 1 (Including Seacourt P&R)	23.62	21.32								
Bicester London Road - Level Crossing - phase 1 Cycle/Ped Crossing	3.6	1.3								
Bicester Charbridge Lane Railway crossing	8.75	7.5								
Didcot Station Car Park Expansion (Foxhall Rd)	23	9.5								
Oxford City Transport - West End	8.8	4.6								
Science Vale Cycle Network Improvements	4.91	4.52								
Oxford Station Gateway	72	40								
Oxford Science Transit Phase 2 - A40 Public Transport improvements	40	35								
Bicester improvements to peripheral routes	35	22.5								
Access to EZ - A417 improvements	4	3								
Oxpens pedestrian and cycle bridge	4	3.6								
	1352.78	323.11								

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ITEM 10 – FORWARD PLAN AND FUTURE BUSINESS

Members are asked to note the following changes to the Forward Plan:

Amendments to items in the present Plan

Portfolio	Topic (Ref)/Decision	Present Timing	Change
<i>Children, Education & Families</i> Cabinet	Progress Report on Placement Strategy (Ref: 2014/070) To note the progress on the Strategy.	15 July 2014	Delete – work on the strategy is progressing but not of a nature to warrant a paper to Cabinet at this time.
<i>Environment</i> Cabinet	Highways Asset Management Plan (Ref 2014/050) To seek approval of the proposed Highways Asset Management Plan	15 July 2014	Deferred - Date to be confirmed

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